

2014-15 Budget Report Summary

Office of the Chancellor

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Eastern Oregon University | Oregon Institute of Technology | Oregon State University | Portland State University Southern Oregon University | University of Oregon | Western Oregon University | Oregon Health Sciences University – Affiliated



Oregon University System 2014-15 Budget Report Summary

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For additional information and the complete 2013-14 Budget Report Summary visit: http://ous.edu/departments/budget-operations

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I. Introduction

The annual *Budget Report Summary (BRS)* is a reference document containing State Board of Higher Education (Board) approved budget allocations of state appropriations, and other budget related information. The BRS provides detailed information, including institutional appropriation distributions based on enrollment and targeted funding. The summary also supplies institutional information on enrollment, legislative bill summaries and projections of Statewide Public Service, lottery, self-support and tuition revenue.

2013-2015 Budget Summary

Approximately \$727.9 million in State General Fund was appropriated to OUS via legislative action for the 2013-2015 biennium (includes debt service). During the 2013 Special Session, additional support to limit tuition increases brought total General Fund appropriations to \$752.9 million, an increase of 12.7% over the final 2011-13 General Fund budget.

On June 20, 2014 the Board approved the 2014-15 Operating Budget. This was sent on to the Higher Education Coordinating Commission (HECC) for their consideration and approval.

Legislative Background

2013 Legislative Session

Two policy bills with major governance changes for post-secondary education were passed during the 2013 regular session. This discussion focuses only on aspects which impact the budget allocation processes.

- **SB 270** establishes institutional governing boards for certain institutions and mechanisms for other institutions to request institutional boards. The current implementation status calls for UO, PSU, and OSU to have institutional boards operational as of July 1, 2014. As of this date, the Governor has nominated board members for all three and they were confirmed by the legislature in November. The remaining technical and regional universities may seek approval from the Board to establish institutional boards. The statutory timeline for such requests is between March 1, 2014 and June 1, 2015. In the meantime the Board continues administrative responsibilities for the technical and regional universities until June 30, 2015 at a minimum.
- **HB 3120** transfers certain authorities from a number of entities, including the Board, to the HECC, including the development of the biennial budget request and allocation of legislatively appropriated resources. The Governor has nominated members for the HECC and they were confirmed by the legislature in September 2013. The reappointed HECC is to be operational as of July 1, 2014.

The 2013-15 LAB for OUS is comprised of several bills:

• **HB 5031** is OUS' main budget bill. The measure formalizes a structural change first proposed in the Governor's budget in how the legislature appropriates funds for what has been historically known as the "Educational and General" or "E&G" program. Certain programs were grouped into a "State Programs" category while the remaining programs, as well as funding for the Chancellor's Office and system wide expenses, were grouped into a category called "Public University Support Fund". The State Programs category is intended to encompass General Fund support for certain institutes, centers, and programs operated by OUS that "address economic development, natural resources and other issues rather than providing support for OUS institutions and students. Many of these programs have an industry-specific focus, matching state support with funds from private sector and other source." The Public

University Support Fund "represents the state's General Fund contribution to operation of OUS education, student support, research, and public service programs. Combined with student tuition and other revenues that are not included in the state budget, the funds provide basic support to the educational institutions, the state board, central administration, and support services."

HB 5031 provides \$711.3 million in State General Fund for educational and general programs, statewide public services, and debt service. This includes a \$1.5 million reduction primarily for Chancellor's Office. In addition this bill provides \$33.6 million of Lottery funding for sports lottery and debt service. The portion provided for sports lottery was capped in total at \$8 million and limited the amounts for the University of Oregon and Oregon State University to \$1 million each. The remaining \$6 million is to be distributed by the Board to the other five institutions.

- **HB 2427** adds one-time funding of \$679,000 to the State Programs appropriation to support three years of research work at OSU to conduct a peer-reviewed study on the risk of growing canola.
- **HB 3451** adds \$300,000 to the State Programs appropriation to establish the Oceangoing Research Vessel Program at OSU.
- **HB 5008** adds three special appropriations to State Programs and makes two adjustments to the Public University Support Fund.

Increases to the State Programs appropriation:

0	Expansion of fermentation sciences programs at OSU	\$1,200,000
0	Increase in base funding for the Labor Education Research Center (LERC) at UO	\$80,000
0	One-time funding for OSU to conduct an ocean acidification study	\$250,000
Adjusti	ments to the Public University Support Fund:	
0	Decrease to reflect responsibilities shifting to HECC as a result of SB 270 and HB 3120	(\$856,000)
0	Increase to support reduction of proposed undergraduate resident tuition rate (tuition "buy down")	\$15,000,000

• **HB 5101 (2013 Special Session)** increases General Fund by \$25 million in support of further limits to resident undergraduate tuition increases.

2014 Legislative Session

During the 2014 February Session, two major governance bills were passed. This discussion focuses only on the aspects which generate a fiscal impact on the campuses.

- HB 4018 authorizes the Higher Education Coordinating Commission (HECC) to participate in the State Authorization Reciprocity Agreement (WICHE SARA) and impose a fee on educational institutions in Oregon that elect to participate. The measure also changes the schedule by which Technical and Regional Universities (TRU) may seek institutional governing boards, authorizes the Board to approve institutional boards with conditions and establishes the Public University Fund that allows institutions to commingle money with other universities.
- **SB 1525** grants the HECC authority to enter into interstate agreements (WICHE SARA), clarifies the relationship between the HECC and the Oregon Education Investment Board (OEIB), and revises the composition of the State Board of Higher Education. The bill prevents faculty/non-faculty

staff from participating in Board discussions on collective bargaining, and clarifies legislative intent on how constitutional references to the Board are interpreted. The measure changes the schedule by which the TRUs may seek institutional governing boards, and clarifies that TRU governing boards will take over administrative duties on July 1, 2015. SB 1525 also allows universities with governing boards to continue participation in PERS.

Other measures of interest include:

- HB 4020 details the Engineering Technology Industry Council (ETIC) transition to the Oregon Education Investment Board (OEIB), and moves the funding (\$14,805,721) and oversight of ETIC from OUS to the OEIB from July 1, 2014 until March 15, 2016, and then to the HECC thereafter. The measure also establishes the ETIC Fund in the State Treasury, and directs all moneys in the fund to be appropriated to the HECC for investment in engineering education.
- SB 5702 and SB 5703 amend the limits established during the 2013 legislative session on the maximum amount of bonds and/or third party agreements that state agencies may issue. The following OUS capital projects were approved:
 - OIT Utility Tunnel Failure and Repair XI-Q bonds (\$1,101,100)
 - OSU Cascades Academic Building XI-G bonds (\$3,850,000)
 - OSU Biofuels Demonstration Project XI-G bonds (\$4,000,000)
 - o SOU McNeal Hall Seismic/Deferred Maintenance Upgrade XI-Q bonds (\$21,300,000)
 - UO Utility Tunnel Failure and Repair XI-Q bonds (\$2,100,000)
 - WOU Oregon Military Academic Building Acquisition Phase I XI-Q bonds (\$5,000,000)
 - o OUS Subtotal (\$29,351,100)
 - These bills also revise bonds for Central Oregon Community College (COCC) that were approved in the 2013 Session in order to provide COCC with funding to pay-off and renovate its Cascades Hall facility, thereby freeing OSU from its lease obligation in this facility.
- **HB 5102** is a budget reconciliation bill that modifies the state budget for the 2013-15 biennium.
 - Adds \$2 million General Fund to OUS for SEIU compensation agreements
 - \$850K for PSU and \$1.15M for the TRU universities.
 - Redirects the \$4.5M Chancellor's Office General Fund operating budget:
 - \$3.5M into a special purpose appropriation that a subsequent Emergency Board will allocate for higher education governance cost changes.
 - \$500K of this budget is re-directed to EOU and another \$500K to SOU as one time financial assistance.
 - On May 28, 2014 the Joint Emergency Board (E-Board) Committee on Education met to consider funding requests from the HECC and OUS to secure a portion of the \$4.5M reduction in support funding for the Office of Chancellor.
 - \$2,299,999 to DAS for the four TRU universities.
 - \$700,000 to the HECC to pay for IR services from OUS; however, there is a hold back of \$92,000 until the actual costs of IR become clear.

 The sum of \$500,000 remains in the special allocation, however, it is assumed that the HECC will make additional requests as their staffing and funding needs become clearer.

Resource Allocation Model (RAM) Background

1) Intended to establish the amount of the OUS request for state funding.

The RAM seeks funding at the median of comparator universities and establishes the State General Fund request based on average discipline costs using comparator information. The number of eligible full time students (Oregon residents, generally) by discipline drives funding. Funding values are identified in 19 "cells": 12 cells for undergraduate / graduate students and 7 cells for professional degree students (i.e. Law, Pharmacy, and Veterinary Medicine). Each cell represents the average state share of cost for one FTE student. The 12 cells funding undergraduate and graduate students are subdivided into four levels of instruction by low, medium, and high cost. The number of FTE students in each cell drives the projected state revenue necessary to adequately fund instructional programs. Since the RAM was adopted in 1999. The state has yet to fully fund the OUS request for support.

2) Allocates State General Fund dollars to campuses.

State General Fund support is provided to campuses through two mechanisms: a *per-student FTE basis*, that is funded based on cell value calculations, and a *targeted program basis*. The level of campus enrollment determines state fund support via the RAM. Due to the state's inability to provide full funding for the RAM since its inception, the cell values and the number of students funded have been decreased to fall within available dollars for allocation.

Targeted Programs generally provide funding to support policy decisions, those areas not reached through cell funding, or those areas in need of enhanced funding due to extraordinarily high program costs or other factors. Targeted Programs are primarily mission based rather than enrollment driven and account for approximately 38 percent of state operations funding. Key targeted programs are: Regional University Support, Engineering, Research, Institutes/Programs, Statewide Public Services and Central Services.

In addition to State General Fund allocations to campuses, tuition and fee revenues are retained by the generating campus. This combined approach supports OUS' commitment that funding shall follow students. Each university has an enrollment management plan built on campus mission, location, breadth and depth of undergraduate and graduate programming, facility capacity, research and public service objectives, and other factors that have a variable effect on enrollment projections. The funding partially supports instruction, academic support, institutional support and other support programming.

Approach to 2013-15 Budget Allocation

With the transition to institutional governing boards for UO, PSU, and OSU, and in light of the handoff of the budget allocation process to the HECC on July 1, 2014, it was deemed appropriate to not introduce any major changes to the allocation process. The proposed allocation of the FY14 General Fund budget to the seven campuses, the Statewide Public Services and the Chancellor's Office will be in accordance with Legislative directives, Board policies and agreed upon principles and processes as expressed in the following guiding principles which are consistent with prior approaches.

<u>Guiding Principles</u> for the FY14 Budget Allocation Process:

1. Compliance with the OUS Board's expectations and progress toward the Board's priorities,

including:

- Increasing the education level of Oregon's adults;
- Providing high quality education;
- Providing research for an innovative and successful Oregon; and
- Contributing to the civic and economic success of communities throughout Oregon
- 2. Compliance with Legislative expectations and representations, including specific directives regarding targeted programs;
- 3. Focus on access to education and affordability for all qualified students, with incentives to improve retention, increase graduates, and improve student success;
- 4. Use of the Resource Allocation Model (RAM) to provide a basis of distributing General Fund support among campuses, including continuance of the Governor's recommended modifications to support recommendations made in the 2011-13 Governor's Balanced Budget to prioritize undergraduate education and graduate programs directly related to state workforce goals such as health care, engineering, and teacher education and to maintain research funding in areas that support economic development;
- 5. Acknowledge campus differences while striving to maintain the financial integrity of all campuses within OUS;

Distribution of State General Fund

As noted above, OUS uses the Resource Allocation Model (RAM) to distribute the General Fund to campuses each year. The RAM has two primary components, Enrollment Driven allocations that fund fundable enrollments at each of the campuses (this has typically been 55-65% of the total funding); and Targeted Programs that fund regional support, engineering, research, institutes and programs, and central services (typically comprising 35-45% of the total funding available). Historically, 49% of the biennial appropriation is allocated in year one of the biennium. This is continued with the exception of tuition buy-down, debt service which is based on scheduled debt payments, and the appropriation for OMI. A request was received to budget the full biennial appropriation for OMI in year one because OMI anticipates other state funding to be available in year two via an appropriation made to Business Oregon for OMI initiatives.

The governor recommended and the legislature enacted a structural change in the OUS general fund appropriation. As indicated in the discussion of SB 5031 above, the portion previously appropriated to fund education and general (E&G) activities was divided into two new categories. A number of targeted programs were redirected to an appropriation for State Programs, with the remaining funding designated as the Public University Support Fund.

Table 1- State Programs:

The funding for the State Programs were explicitly stated in the Budget Report for HB 5031A:

•	OUS Engineering Technology and Industry Council (ETIC)	\$29,030,827
٠	UO & PSU Dispute Resolution programs	2,435,769
•	PSU Oregon Solutions program	2,185,335
•	UO, OSU, & PSU Signature Research Centers	1,007,335
•	OUS Oregon Metals Initiative (OMI)	725,136
•	OUS Industry Partnerships	643,049
•	UO Labor Education Research Center (LERC)	576,867
٠	PSU Population Research Center	421,407
•	OSU Natural Resources Institute	386,353
٠	Clinical Legal Education	337,557
٠	OSU Climate Change Research Institute	302,843

Programs with multiple campus participation were generally allocated funding using the prior year's proportional allocation. The portion of the OSU Natural Research Center managed at PSU, the Oregon Biodiversity Information Center (previously Natural Heritage program), retains its targeted program funding within the Public University Support Fund. The Clinical Legal Education program is distributed by the Chancellor's Office based on an application process set forth in statute.

Public University Support Fund:

The Public University Support Fund is comprised of those targeted program that were not legislatively transferred to the State Programs appropriation category and those allocations that are based on enrollments or, in the case of incentive funding, outcomes. Following established practice, targeted program levels were set first. RAM allocations based on enrollments used projected enrollment data for 2014-18. Proposed incentive funding will be discussed separately. Presentation of the proposed general fund allocations has been reordered to align with the new appropriation structure.

Allocations/presentation notes:

Targeted Programs

- In general, targeted program allocations followed historic proportional distributions. Additionally, Department of Administrative Services (DAS) provided underlying details to reconcile to the Governor's Balanced Budget for those targeted programs remaining in the Public University Support Fund including the reduction in the Chancellor's Office/Systemwide Expenses group. Reductions in HB 5031 and HB 5008 that related to shifting responsibilities to the HECC total \$2,369,543. It is anticipated that the roll-up value for 2015-17 will be around \$3 million.
- In the 2011-13 budget, an additional amount was set aside for regional support. For FY14, those funds were distributed equally to the four technical and regional universities.
- Campus Public Service Programs has been reduced by two programs that moved to the State Programs appropriation: Labor Education Research Center (LERC) at UO and Population Research Center at PSU.
- In FY13, a new allocation line was established to support those institutions which were hosting one of the Governor's Regional Solution Centers with the intent to help defray the costs associated with providing those facilities. The allocation has been continued (and the funding level biennialized).
- The portion of the Institute for Natural Resources (INR) that is managed at PSU, the Oregon Biodiversity Information Center (previously Natural Heritage Information Center), was not redirected to the State Programs appropriation group even though the main INR program at OSU was moved.
- Clinical Legal Education is a statutorily established program to support clinical legal education
 programs at accredited institutions of higher education that provide civil legal services to victims of
 domestic violence, stalking or sexual assault. OUS is charged with processing applications and
 awarding funding to eligible higher education institutions in Oregon based upon the
 proportional number of clients served.

Other Special Allocations:

- A reserve of \$3.5M was established for FY15 incentive funding (\$6.88M for the biennium).
- Late in the 2013 legislative session, an additional appropriation of \$15M was made with the intent that the previously approved 2013-14 undergraduate resident tuition rates be reduced. (See tuition budget note from HB 5008 in section 8). In consultation with the campuses, a plan for allocating the "tuition buy down" appropriation was developed as part of preparing the reduced tuition rates for Board approval at its July 12, 2013 meeting. The \$15M was allocated in proportion

to the estimated lost tuition revenue resulting from the rate reductions; in essence an exchange of general fund appropriation for estimated lost tuition revenue. Because the estimates are tied to projected enrollments, it was determined that when enrollment "settle- ups" are done in June, the tuition buy-down allocation would be adjusted as well. Allocation calculations are shown in table 2E.

The Legislative Fiscal Office (LFO) indicated that the \$15M biennial amount represented a tuition buydown of \$5M in year one and \$10M in year two (\$5M continuation of the year 1 buy-down plus \$5M for reduced rates for 2014-15). Thus, this allocation line differs from the 49%/51% biennial split used for other allocations.

During the 2013 Special Session, an additional \$25M was appropriated to further limit tuition increases for resident undergraduate students. The first priority was to have zero tuition increases for Academic Year 2014-15. Any funds available beyond that were to be used to further reduce increases effective with the Winter 2014 term. The resulting fiscal year allocation was \$4.5M for FY14 to bring tuition increases to 2% and \$20.5M for FY15 to freeze the Academic Year 2014-15 rates. As with the first tuition buy-down, the campus allocations were made according to projected lost tuition revenue.

Enrollment Funding (Cell Funding):

- After setting the amounts for targeted programs and other special allocations the remaining available funds used enrollment projections and the cell funding in the RAM to establish the enrollment-driven allocations.
- The current funding for FY15 is preliminary based on June 2014 projections. Final annual allocation of enrollment funding between campuses is dependent on settle-up planned for June 2015.

Incentive Funding

In keeping with a steady state approach to budget processes, the proposed distribution of incentive funding follows the method used for the prior biennium. The Provosts Council is in support of this continuation and the Academic Strategies Council formally concurred at its September 20, 2013 meeting. For FY15, \$3,506,345 was set aside to reward and incentivize institutions based on a performance funding model that supports 40-40-20 goals. The allocations are based on two metrics:

Metric 1 – Half of available funding for the number of degrees each institution awarded to Oregonians in 2012-13 (both graduate and undergraduate)

Metric 2 – Half of available funding for the number of degrees each institution awarded to underrepresented and/or rural Oregonians in 2013-14 (both graduate and undergraduate).

See table 2D on page 11 for metrics and distribution by campus.

Sports Lottery

In SB 5031, the legislature limited the total amount of lottery funds available for Sports Lottery and capped the amounts to be distributed to UO and OSU. Total sports lottery funding for 2013-15 is a decrease of 4.9% over 2011-13. The biennial funding for Sports Lottery is split equally between the two fiscal years and is subject to actual state receipts. The specific language in the legislative budget report follows (with emphasis added):

Sports Action Lottery

This program unit includes the one percent of Lottery Funds deposited into the Department of Administration Services Economic Development Fund that is transferred to the Sports Action account to finance intercollegiate athletics and graduate student scholarships. Prior to July 2007, the Oregon University System received revenues from the Sports Action lottery game, which was authorized by the 1989 Legislature. House Bill 466 (2005) eliminated the game and established the one percent transfer.

Eighty-eight percent of the revenues deposited into the Sports Action Account are used to finance intercollegiate athletics. The remaining 12 percent are for graduate student scholarships that are not awarded on the basis of athletics. Of the athletic funds, 70 percent must be used for nonrevenue producing sports, and at least 50 percent must be used for women's athletics. The State Board of Higher Education determines allocation among the campuses.

In Package 810, the Subcommittee approved a budget of \$8,000,000 Lottery Funds, reduced from the LAB by 6.9 percent. The package implements a policy decision to cap the Sports Action Lottery distribution to OUS at \$8 million for the 2013-15 biennium, with the University of Oregon and Oregon State University limited to receiving \$1 million each. The remaining \$6 million is to be distributed by the State Board of Higher Education to the other five institutions.

By removing two of the recipients from the calculation, the campus-specific limits rendered the existing Board policy for Sports Lottery allocations unusable, which prompted a search for an alternate method with the goal of aligning as much as possible to the Board's original distribution policy. The method approved by the Board for the distribution of the remaining \$6 million looked at the last five years of actual allocations under the current Board policy and used the amounts received by the five institutions (PSU, WOU, SOU, EOU, and OIT) to establish a proportional distribution to just those five. This method most closely aligned with prior applications of the Board policy. It maintains the same proportions across all five institutions while closely maintaining the proportional relationships between the NCAA and NAIA schools and the relationship between the Division I (PSU) and Division II (WOU) institutions.

Fiscal Year 2013-15 Summary

The 2013-14 distribution of general fund continued Board and Governor driven changes to enrollment funding from the 2011-13 biennium while incorporating significant program and alignment changes made by the legislature during the 2013 legislative session and the 2013 Special Session. The 2014-15 distribution of the General Fund Appropriation was approved by the Finance and Administration Committee on June 20, 2014, and was forwarded to the HECC for consideration. Included in the Detail Allocation are provision for HB 5201, which calls for one-time funding adjustments for EOU and SOU at \$500k each, and one-time compensation adjustments for PSU and the TRU universities. In addition, the Detail Allocation also accounts for funding allocated to the Department of Administrative Services (DAS) by the E-Board for the TRU universities in the amount of \$2,299,999. While the HECC is exploring new funding models for FY16-17, they have agreed to continue to use the RAM in order to allocate the general fund appropriately in FY15.

II. BUDGET SUMMARY TABLES

Table 2A 2014-15 OUS OPERATING BUDGET ALL SOURCES

		Allocation of	State Funding		Estimated Cam		
		General Fund		Lattami	E&G Other		Total All Funds
	Public University Support Fund	State Programs	Total GF	Lottery Funds	Other Funds ²		
Education and General Program							
EOU	16,080,492	-	16,080,492	443,320	18,705,228	20,476,000	55,705,040
OIT	19,778,414	-	19,778,414	443,320	26,957,563	21,265,460	68,444,757
OSU - Corvallis	83,925,338	1,834,296	85,759,634	500,000	360,103,000	413,338,349	859,700,983
OSU - Cascades	4,856,049	-	4,856,049	-	5,679,223	1,120,000	11,655,272
PSU	59,716,834	1,789,894	61,506,728	1,105,615	227,079,250	224,979,124	514,670,717
SOU	16,384,997	-	16,384,997	443,320	36,765,125	37,538,374	91,131,816
UO	52,539,257	1,386,514	53,925,771	500,000	403,570,878	447,388,530	905,385,179
WOU	17,084,122	-	17,084,122	564,425	43,290,686	49,216,722	110,155,955
CO	636,444	-	636,444	-	85,000	2,600	724,044
Industry Affairs/OMI/ETIC/Other	5,186,000	500,109	5,686,109	-	-	-	5,686,109
Subtotal Education and General Program	276,187,947	5,510,813	281,698,760	4,000,000	1,122,235,953	1,215,325,159	2,623,259,872
Statewide Public Services:							
Agricultural Experiment Station			28,139,394	-	5,950,000	57,570,000	91,659,394
Extension Service			20,353,858	-	13,800,000	4,540,000	38,693,858
Forest Research Laboratory			3,096,094	-	4,104,670	16,020,000	23,220,764
Subtotal Statewide Public Services	-	-	51,589,346	-	23,854,670	78,130,000	153,574,016
2014-15 Total Operating Budget	276,187,947	5,510,813	333,288,106	4,000,000	1,146,090,623	1,293,455,159	2,776,833,888
2014-15 Debt Service			45,907,800	13,953,923	-	-	59,861,723
2014-15 Capital Construction ³			-	-	-	-	-
2014-15 Total Budget	276,187,947	5,510,813	379,195,906	17,953,923	1,146,090,623	1,293,455,159	2,836,695,611

1) Education & General Other Funds include tuition and fees, indirect cost recovery on sponsored projects and lesser amounts of other income. Prior to the passage of SB 242, this category was known as Other Funds Limited (OFL) and subject to legislatively established expenditure limitations.

2) Estimates of Other Funds include designated operations, service departments, auxiliary enterprises, restricted funds (gifts, grants, contracts) and student loan funds. Prior to the passage of SB 242, this category was known as "Other Funds Non-Limited" to distinguish this source from Other Funds "Limited" which were subject to legislative expenditure limitations.

3) Capital/legislative bonding authority has historically been reflected in the first year of the biennium.

Table 2BOUS State General Fund Appropriations2014-15 Detail Allocation

2014-15 Detail Allocation	EOU	ΟΙΤ	OSU	OSU-CC	PSU	SOU	UO	WOU	Total	Operations	Other	E&G	Statewides	ous
Public University Support Fund	EUU		050	050-00	P30	300	00	UUU	Campuses	operations	Uner	E&G	StateWIGes	005
1 Undergraduate Funding	6,539,733	7,308,379	39,439,070	1,084,589	37,159,255	6,788,592	26,514,701	9,112,436	132,946,755			100 010 755		132,946,755
2 Graduate Funding	521,292					986,478				-	-	132,946,755	-	
-		94,216	26,761,541	401,867	12,050,242		15,992,338	1,158,790	57,967,764	-	-	57,967,764	-	57,967,764
3 May 2014 E-Board Funding	656,800	605,806		<u>=</u>		604,144		524,249	2,299,999	<u>-</u>		2,299,999		2,299,999
4 Enrollment Funding – Cell Values	7,626,825	8,008,401	65,201,611	1,486,456	49,209,497	8,379,214	42,507,039	10,795,475	193,214,518	-	-	193,214,518	-	193,214,518
5 Incentives for Student Success (Estimated)			<u> </u>		<u> </u>					<u> </u>	3,506,345	3,506,345		3,506,345
6 Subtotal Cell Funding and Incentives	7,626,825	8,008,401	65,201,611	1,486,456	49,209,497	8,379,214	42,507,039	10,795,475	193,214,518	-	3,506,345	196,720,863	-	196,720,863
7 Tuition Buydown Phase #2 (HB 5008)	302,335	581,590	3,381,590	94,253	2,285,178	732,135	2,133,023	489,896	10,000,000	-	-	10,000,000	-	10,000,000
8 Tuition Buydown Phase #2 (HB 5101)	681,259	1,107,390	6,572,645	187,470	4,813,648	1,492,861	4,507,769	1,184,896	20,547,620	-	-	20,547,620	-	20,547,620
9 Engineering Technology Undergraduate	-	1,504,281	-	-	6,390	-	-	-	1,511,211	-	-	1,511,211	-	1,511,211
10 Engineering Graduate	-	28,259	2,267,071	-	594,318	-	-	-	2,889,648	-	-	2,889,648	-	2,889,648
11 Regional University Support Adjustment	2,835,488	2,696,084	-	2,490,212	-	1,907,486	-	1,522,848	11,452,118	-	-	11,452,118	-	11,452,118
12 Collaborative OUS Nursing Program	22,049	12,942	<u> </u>	<u> </u>		37,239		24,445	96,675			96,675		96,675
13 Total Enrollment, Incentives and Buydown Fu	unding 11,467,956	13,938,947	77,422,917	4,258,391	56,909,571	12,548,935	49,147,831	14,017,242	239,711,790	-	3,506,345	243,218,135	-	243,218,135
Regional Funding														
14 Retrenchment	194,777	194,874		129,904		194,867		194,832	909,254			909,254		909,254
15 Retention & Graduation	340,860	341,028	-	227,331	-	341,019		340,955	1,591,193	-	-	1,591,193	-	1,591,193
16 Underpinning			-		-		-			-	-		-	
	340,860	341,028	-	227,331	-	341,019		940,955	1,591,193	-	-	1,591,193	-	1,591,193
 11-13 Regional Support Regional Solutions 	790,141	790,141	-	-	-	790,142	13,092	790,141	3,160,565	-	-	3,160,565	-	3,160,565
19 Statewide Access	13,092	-	-	13,092	13,092	-	-	-	52,368	-	-	52,368	-	52,368
	-	830,642	-	-	-	273,858	-	- 91,272	830,642	-	-	830,642	-	830,642
20 Regional Access 21 Regional Funding	<u>848,153</u> 2,527,883	<u>365,155</u> 2,862,868	·	597,658		1,940,905	13,092	1,758,155	<u>1,578,438</u> 4,536,914	·		1,578,438 9,713,653	·	1,578,438 9,713,653
	2,027,000	2,002,000		001,000	10,002	1,340,300	10,002	1,100,100	4,000,014			3,710,000		3,710,000
Research 22 Sponsored Research						~~ ~ ~ ~								
	43,308	16,507	2,119,115	-	351,361	33,012	1,043,161	124,459	3,730,923	-	-	3,730,923	-	3,730,923
23 Faculty Salaries- Research24 Research Funding	38,995	65,026	592,283		509,955	92,477	694,197	67,901	2,060,834			2,060,834	·	2,060,834
24 Research Funding	82,303	81,533	2,711,398	-	861,316	125,489	1,737,358	192,360	5,791,757	-	-	5,791,757	-	5,791,757
Other Institutes and Programs														
25 Campus Public Service Programs	221,924	-	-	-	570,890	99,008	541,094	1,525	1,434,441	-	-	1,434,441	-	1,434,441
26 Bldg. Maintenance / SWPS	-	-	1,784,820	-	-	-	-	-	1,784,820	478,020	-	1,784,820	-	1,784,820
27 IT Fifth Site/OCATE/Southwest Oregon/OWEN	590,738	478,020	-	-	582,869	478,020	404,461	478,020	3,012,128	158,424	-	3,490,148	-	3,490,148
28 Chancellor's Office Operations	-	-	-	-	-	-	-	-	-	-	-	158,424	-	158,424
29 Systemwide Expenses / Programs	55,268	52,517	780,126	-	239,294	126,784	695,421	147,622	2, 097,032	-	1,679,655	3,776,687	-	3,776,687
30 Veterinary Diagnostic Lab	-		1,226,077		-	.20,701	-	-	1,226,077		-	1,226,077		1,226,077
31 Health Professions Programs	276,031	2,264,004	1,220,011			380,845		307,927	3,228,708		-	3,228,807		3,228,807
32 PSU- New Leadership Oregon	270,001	2,204,004			65,468	-		-	65,468			65,468		65,468
33 Rural Access	253,079				-				253,079			253,079		253,079
34 PSU-Oregon Biodiversity Information Center (Prev					49,334	-	-		49,334			49,334		49,334
35 HB 5201 One-time Funding EOU & SOU	500,000	-	-	-	45,554	500,000			1,000,000			1,000,000		1,000,000
31 HB 5201 Extraordinary One-Time Compensation		100,525	-	-	425,000	185,011	-	181,271	997,117	-	-	997,117	-	997,117
32 Other Institutes and Programs Funding	2,002,350	2,895,066	3,791,023		1,932,855	1,769,668	1,640,976	1,116,365	15,148,303	636,444	1,679,655	17,464,402	-	17,464,402
33 Total Public University Support Fund	16,080,492	19,778,414	83,925,338	4,856,049	59,716,834	16,384,997	50,898,281	17,084,122	270,365,503	636,444	5,186,000	276,187,947		070 407 04
33 Total Public University Support Fund	16,080,492	19,770,414	63,923,336	4,000,049	59,716,634	16,364,997	50,696,261	17,064,122	270,365,503	030,444	5,186,000	276,187,947	-	276,187,94
OUS State Programs														
34 ETIC Allocations	-	-	-	-	-	-	-	-	-	-	-	-	-	-
35 Clinical Legal Education		-	-	-	-	-	-	-	-	-	172,154	172,154	-	172,1
36 Oregon Solutions (PSU)		-	-	-	1,114,521	-	-	-	1,114,521	-	-	1,114,521	-	1,114,5
37 Dispute Resolution		-	-	-	434,768	-	807,474	-	1,242,242	_	-	1,242,242	-	1,242,2
38 Oregon Climate Change Research Institute (OS	U) _	-	154,450	-	-	-		-	154,450	-		154,450	-	154,4
39 Industry Partnerships		-	-	-	-	-	_	-	-	-	327,955	327,955	-	327,9
40 Oregon Metals Initiative	-	-	-	-	-	-	-		-	-	321,900	321,935	-	527,9
	-	-	-	-	-	-	-	-	-	-	-	-	-	-
41 Signature Research42 Institute for Natural Resources (OSU Only)	-	-	244,016	-	25,687	-	244,038	-	513,741	-	-	513,741	-	513,7
	-	-	197,040	-	-	-	-	-	197,040	-	-	197,040	-	197,0
	-	-	612,000	-	-	-	-	-	612,000	-	-	612,000	-	612,0
44 OSU Ocean Vessels Research	-	-	153,000	-	-	-	-	-	153,000	-	-	153,000	-	153,0

45 Labor Education Research Center (LERC-UO)46 Population Research Center (PSU)				- 214,918	- -		335,002	- 214,918	335,002 <u>-</u>	-	- 214,91	335,002 <u>8</u>	214,91	335,002 <u>8</u>
47 Subtotal - ongoing programs	-	-	1,360,506	-	1,789,894	-	1,386,514	-	4,536,914	-	500,109	5,037,023	-	5,037,023
48 Subtotal (previously E&G) ongoing	16,080,492	19,778,414	85,285,844	4,856,049	61,506,728	16,384,997	53,925,771	17,084,122	274,902,417	636,444	5,686,109	281,224,970	-	281,224,970
49 OSU Shellfish/Mollusca (one-time)	-	-	127,500	-	-	-	-	-	127,500	-	-	127,500	-	127,500
50 OSU Canola Research (one-time)			346,290		-				346,290	-		346,290	<u> </u>	346,290
51 Subtotal (previously E&G) ongoing + one time	16,080,492	19,778,414	85,759,634	4,856,049	61,506,728	16,384,997	53,925,771	17,084,122	275,376,207	363,444	5,686,109	281,698,760	-	281,698,760
52 Subtotal PUSF plus State Programs (previously E&G)	14,246,126	17,446,453	85,304,634	4,485,525	58,064,255	13,595,873	48,845,861	14,651,024	256,639,751	4,475,740	4,784,137	265,899,628	-	265,899,628
53 AES														
53 AES	-			-	-	-	-	-	-	-	-	-	28,139,394	28,139,394
54 ES	-	-	-	-	-	-		-	-	-	-	-	28,139,394 20,353,858	28,139,394 20,353,858
		- -	-	- -		-	-	-	-	-	-			
54 ES				- - - -		- - - -	- - 	- - - -		- - -	- - - -		20,353,858	20,353,858
54 ES 55 FRL	-	- - -	-	- - - -	- - - -		- - - -	<u> </u>	<u> </u>	<u> </u>			20,353,858 3,096,094	20,353,858 3,096,094

				201	3-15 Legislatively	Approved Budget	
Fund/Program	2007-09 Final LAB	2009-11 Final LAB	2011-13 Final LAB	Legislatively Adopted Budget	2013 Special Session (HB 5101)	2013-15 As of Nov 2013	Comp to 11-13 LAB
State General Fund							
Education & General - GF Only	615,639,614	562,502,731	486,520,696				
Public Univ Support Fund				497,045,512	25,000,000	522,045,512	
OUS State Programs ¹				40,561,478	-	40,561,478	
E&G - Federal Stimulus	55,636,352	70,823,654				<u> </u>	
E&G Subtotal	671,275,966	633,326,385	486,520,696	537,606,990	25,000,000	562,606,990	15.6%
AES	58,937,209	53,498,403	51,793,494	55,175,282	-	55,175,282	6.5%
ES	42,642,380	39,087,553	37,463,402	39,909,526	-	39,909,526	6.5%
FRL	6,590,714	5,829,217	5,698,684	6,070,772		6,070,772	6.5%
SWPS Subtotal	108,170,303	98,415,173	94,955,580	101,155,580	-	101,155,580	6.5%
Subtotal Operations	779,446,269	731,741,558	581,476,276	638,762,570	25,000,000	663,762,570	14.2%
Debt Service	39,384,932	68,736,956	86,788,277	89,165,306	-	89,165,306	2.7%
Capital Construction	28,327,500		<u> </u>	<u> </u>	<u> </u>	<u> </u>	
Total General Fund ²	847,158,701	800,478,514	668,264,553	727,927,876	25,000,000	752,927,876	12.7%
Lottery Funds							
Sports Lottery	11,871,903	9,665,082	8,405,488	8,000,000	-	8,000,000	-4.8%
Debt Service	13,298,809	13,439,349	14,394,033	25,571,489		25,571,489	77.7%
Total Lottery	25,170,712	23,104,431	22,799,521	33,571,489	-	33,571,489	47.2%
Grand Total	872,329,413	823,582,945	691,064,074	761,499,365	25,000,000	786,499,365	13.8%
Debt Service - Combined GF & LF	52,683,741	82,176,305	101,182,310	114,736,795	-	114,736,795	13.4%

Table 2C - Comparison of Biennial Budgets

1) For 2013-15, State Programs include \$929,000 of one-time funding

2) For 2007-09 and 2009-11, includes federal stimulus funds passed through the state

Table 2D Oregon University System 2013-14 Incentive Funding Distribution

Available for allocation in FY14 Amount per metric	\$3,368,842 \$1,684,421								
Anount per metre	Ş1,004,421								
Incentive Allocation by Campus	EOU	<u>OIT</u>	<u>OSU</u>	<u>Cascades</u>	<u>PSU</u>	<u>SOU</u>	<u>U0</u>	<u>wou</u>	<u>Total</u>
Metric 1 - Oregon Residents Only									
Institution Degree Recipients	538	480	3,505	206	4,939	699	3,419	1,015	14,801
Share of Total	3.6%	3.2%	23.7%	1.4%	33.4%	4.7%	23.1%	6.9%	100.0%
\$ share	\$61,227	\$54,626	\$398,885	\$23,444	\$562,080	\$79,549	\$389,098	\$115,512	\$1,684,421
Metric 2 - Oregon Residents Only									
Rural and Underrepresented Degree Recipients	319	208	735	38	820	257	547	279	3,203
Share of Total	10.0%	6.5%	22.9%	1.2%	25.6%	8.0%	17.1%	8.7%	100.0%
\$ share	\$167,758	\$109,385	\$386,528	\$19,984	\$431,229	\$135,153	\$287,661	\$146,723	\$1,684,421

FY14 Tuition Buy Down Allocation Totals	EOU		OIT		OSU		OSU-CC		PSU		SOU		UO		WOU		Total Campuses	
FY14 Allocations																		
Tuition Buy Down Phase #1 (HB 5008)	75,272	1.5%	409,817	8.2%	2,420,291		68,855	1.4%	,		339,641	6.8%	726,177		112,228	2.2%	5,000,000	
Tuition Buy Down Phase #2 (HB 5101)	111,755	2.5%	288,960	<u>6.5</u> %	1,145,598	<u>25.7</u> %	36,955	0.8%	1,304,102	<u>29.3</u> %	359,752	<u>8.1</u> %	1,003,121	<u>22.5</u> %	202,138	<u>4.5</u> %	4,452,381	100.0%
Total Buy Down	187,027	2.0%	698,777	7.4%	3,565,889	37.7%	105,810	1.1%	2,151,821	22.8%	699,393	7.4%	1,729,298	18.3%	314,366	3.3%	9,452,381	100.0%
					OSU com	bined: 3,6	571,699 - 38.89	%										
FY15 Allocation Scenario																		
(a) Continuation of FY14 impacts - \$11,547,619	239,845	2.1%	834,940	7.2%	4,105,202	35.6%	123,345	1.1%	2,765,298	23.9%	868,548	7.5%	2,201,179	19.1%	409,262	3.5%	11,547,619	100.0%
(b) Allocation for keeping rates flat in AY15 - \$19,000,000 *	476,900	2.5%	1,233,100	6.5%	4,888,700	25.7%	157,700	0.8%	5,565,100	29.3%	1,535,200	8.1%	4,280,700	22.5%	862,600	4.5%	19,000,000	100.0%
Total Buy Down	716,745	2.3%	2,068,040	6.8%	8,993,902	29.4%	281,045	0.9%	8,330,398	27.3%	2,403,748	7.9%	6,481,879	21.2%	1,271,862	4.2%	30,547,619	100.1%
					OSU com	bined: 9,2	274,948 - 30.39	%										
Phase 1																		
HB 5008 FY14	75,272		409,817		2,420,291		68,855		847,719		339,641		726,177		112,228		5,000,000	FY14
HB 5008 FY15 continuation of FY14	75,272		409,817		2,420,291		68,855		847,719		339,641		726,177		112,228		5,000,000	
HB 5008 FY15	125,500		324,500		1,286,500		41,500		1,464,500		404,000		1,126,500		227,000		5,000,000	FY15
Total HB5008	276,044		1,144,134		6,127,082		179,210		3,159,938		1,083,282		2,578,854		451,456		15,000,000	-
Phase 2																		
HB 5101 FY14	111,755		288,960		1,145,598		36,955		1,304,102		359,752		1,003,121		202,138		4,452,381	
HB 5101 FY15 continuation of FY14	164,573		425,123		1,684,911		54,490		1,917,579		528,907		1,475,002		297,034		6,547,619	FY15
HB 5101 FY15	351,400		908,600		3,602,200		116,200		4,100,600		1,131,200		3,154,200		635,600		14,000,000	FY15
Total HB5101	627,728		1,622,683		6,432,709		207,645		7,322,281		2,019,859		5,632,323		1,134,772		25,000,000	
FY14																		
Phase #1 Initial	81,706		390,626		2,305,525		50,505		818,442		371,723		859,095		122,378		5,000,000	
Phase #1 Settle-up	(6,434)		19,191		114,766		18,350		29,277		(32,082)		(132,918)		(10,150)		-	
Phase #1 Total	75,272		409,817		2,420,291		68,855		847,719		339,641		726,177		112,228		5,000,000	
Phase #2 Initial	149,155		263,136		1,138,474		29,831		1,320,131		363,314		995,552		192,788		4,452,381	
Phase #2 Settle-up	(37,400)		25,824		7,124		7,124		(16,029)		(3,562)		7,569		9,350		-	
Phase #2 Total	111,755		288,960		1,145,598		36,955		1,304,102		359,752		1,003,121		202,138		4,452,381	
FY2014 Tuition buydown total	187,027		698,777		3,565,889		105,810		2,151,821		699,393		1,729,298		314,366		9,452,381	

III. Fundable FTE Student Enrollments

Enrollment driven funding is calculated by multiplying fundable student FTE (as described below) times cell funding by CIP code (described in section IV). Beginning with the 2011-2013 allocations, cell values have been adjusted to accommodate full re-normalization so that all projected enrollment growth is funded at 100 percent.

Fundable Student FTE in the Budget Model Include:

- Oregon residents, as defined by the Board's residency policy. This includes students in the regular (fall, winter, spring) and extended terms (fundable continuing education and summer).
- Ph.D. students
- All Eastern Oregon University students (With the adoption of OAR 580-010-0081 in June 2012, EOU has established non-resident student status. Beginning with Summer 2015 (FY 2016 budget), new non-resident FTE will not be fundable, with the exception of students from Idaho and Washington assessed at resident rates)
- Students enrolled under the part-time fee policy (as per Academic Year Fee Book)
- Students enrolled under specific reciprocity agreements
 - Oregon / Northern California community colleges
 - o Institutional reciprocity / exchange agreements approved by the Chancellor's Office
 - Oregon / Washington reciprocity no new agreement has been made since the 1997-1999 biennium; no students are currently enrolled under the old agreement
- Residence classification of armed forces personnel (per OAR 580-010-0035)
- Residence classification of members of federally recognized Oregon tribes (per OAR 580-010-
- 0037)
- Residence classification of non-citizens (per OAR 580-010-0040)
- Staff / qualifying family members / domestic partners in accordance with staff fee policy
- Graduate teaching assistants
- Cooperating supervising teachers
- National Student Exchange students
- Senior Citizens
- WICHE graduate / professional (Law, Pharmacy, Veterinary Medicine) students

Calculation of Annual FTE for Use in the Budget Model

- Credit hours of fundable students as reported at the end of each term (note: FTE calculations are based on techniques used by OUS Institutional Research Services as verified by campuses)
- Course CIP codes (Classification of Instructional Programs) as defined by NCES (National Center for Education Statistics). Annual FTE is determined as follows:
 - Undergraduate = 45 credit hours
 - Master's and professional = 36 credit hours
 - Doctoral = 27 credit hours
- Categorized by level of student
 - Freshman/sophomore and non-admitted undergraduate status equates to lower division undergraduate
 - Junior/senior and post-baccalaureate non-graduate status equates to upper division undergraduate
 - o Master's degree students and non-admitted graduates
 - o Ph.D. students
 - o Separate student counts for Law, Veterinary Medicine, and Pharmacy

2014-15 FTE Totals As of July 2014 estimates.

			<u>Fundable</u>	<u>9</u>		Nonfundable							
	FrSo.	JrSr.	Masters	Doctoral	Subtotal	FrSo.	JrSr.	Masters	Doctoral	Subtotal	Total		
Eastern Oregon University	977	1,600	184	-	2,761	-	-	-	-	-	2,761		
Oregon Institute of Technology	677	1,668	18	-	2,363	218	400	13	-	631	2,994		
Oregon State University - Corvallis	5,364	8,877	2,004	2,166	18,412	2,855	3,807	1,189	-	7,851	26.262		
Oregon State University - Cascades	29	361	146	-	536	2	9	16	-	27	26,263 563		
Portland State University	3,806	10,351	2,911	497	17,565	1,596	1,731	725	-	4,052	24 647		
Southern Oregon University	1,052	1,608	335	-	2,995	508	678	130	-	1,317	21,617 4,312		
University of Oregon	3,995	6,789	1,548	1,807	14,139	4,240	4,934	960	-	10,133	24.272		
Western Oregon University	1,377	2,142	409	-	3,928	436	523	68	-	1,026	24,272 4,955		
System Total	17,278	33,395	7,554	4,470	62,698	9,855	12,081	3,102	-	25,038	87,736		