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SUBMARINE OUTFALLS A VIABLE ALTERNATIVE FOR SEWAGE DISCHARGE OF COASTAL CITIES IN LATIN AMERICA AND THE CARIBBEAN

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TABLE OF CONTENTS

Page

FIGURES

TABLES

1. ABSTRACT

An overview of present sewage disposal practices in Latin America and the Caribbean is given. After reuse, the long submarine outfall alternative with pretreatment (milli-screens) or primary treatment is a more attractive disposal method relative to secondary treatment with near shore disposal in terms of reliability, efficiency, cost and low operational and maintenance requirements. However, sewage discharges near sensitive natural biological communities, such as coral reefs, should be avoided. Cost curves for submarine outfalls are presented. The availability of modern plastics and construction methods also make long submarine outfalls feasible for small communities and tourist centers.

Technical details of the present 104 outfalls in Latin America and the Caribbean are presented. Their distribution is as follows: Argentina (1), Bermuda (1), Brasil (12), Chile (18), Colombia (2), Costa Rica (1), Ecuador (1), Martinique (1), Mexico (9), Peru (2), Puerto Rico (15), Uruguay (1) and Venezuela (39). A brief performance summary of the submarine outfall at Ipanema servicing part of the city of Rio de Janeiro, Brazil is also presented.

2. INTRODUCTION

Since the dawn of man the oceans of the world, which cover 70% of the earth surface, have been utilized as a recipient for human wastes but nevertheless have, in general terms, changed very little as evidenced by the fact that the chemical composition of the sea has essentially remained the same for over a million years⁽¹⁾. Furthermore, when compared to the enormous quantities of organics and sediments carried to the oceans by rivers of the world, as a result of natural processes, man's contribution of wastes is comparatively small. An interesting observation concerning the general irrelevance of sewage organic material was made by Dr. John D. Isaacs who pointed out that the faecal discharge into Southern California coastal waters of the anchovy alone was equivalent in organic content (biochemical oxygen demand and suspended solids), to the sewage discharge of about 90 million persons and this is only one of hundreds of species of marine life^{(2)}. This would seem to refute a prominent point of view - advocated by some respected environmentalists and supported by certain policy decisions made in developed countries - that would eliminate all forms of ocean discharges.

Nevertheless, problems occur when man concentrates waste products in rather restricted areas instead of dispersing them over larger areas where natural purifying processes can better operate. A normal occurrence along sea coasts is the development of large population centers. In view of the vastness of oceans, it is only logical as well as economical, that the residual liquid wastes of coastal cities be discharged to adjacent ocean waters. A properly designed ocean outfall provides an efficient and secure mechanism for the elimination of these wastes. Initial immediate dilutions in the order of 100 to 1 can be consistently achieved during the first few minutes after discharge, thus reducing concentrations of organics and nutrients characteristic of domestic wastes, to levels which would have no adverse ecological effects in the open sea. Quite on the contrary, the introduction of such substances to a usually nutrient deficient ocean environment would probably be beneficial in many situations.

For pathogenic organisms, the orders-of-magnitude reductions required to meet established bathing beach criteria are achieved through physical dilution and mortality in the hostile ocean environment subsequent to discharge. As demonstrated by numerous investigators, properly designed ocean outfalls for the discharge of typical domestic wastes have not resulted in significantly adverse ecological impacts. For the discharge of toxic substances such as PCBs (polychlorinated biphenols), pesticides, mercury and others, a more in depth analysis is required with emphasis on source control.

Questions often arise concerning the most adequate final disposal: that is the use of conventional waste treatment versus ocean outfalls. Official policies often established for political instead of technical reasons in some developed countries that advocate secondary treatment should not be adopted by Latin America, a priori, unless there is a clear justification. Quite to the contrary, in an uncomplicated openocean situation, the approach of constructing ocean outfalls combined only with pretreatment for the removal of floatables and grease and oil or primary treatment offers many advantages over conventional solutions using secondary waste treatment with discharge closer to shore. For example, an initial dilution of 100 to 1 achieved by the application of ocean outfalls is far beyond the capabilities of conventional secondary treatment as far as organic and nutrient removal are concerned. Also, subsequent bacterial mortality can further reduce pathogens to levels comparable to or better than those achieved by chlorination of secondary effluents. An additional point favoring outfalls is the fact that biological treatment processes are often subject to upsets that could result in the direct on-shore or nearshore discharge of raw wastes. Discounting structural outfall failure, which is rarely encountered in modern designs, such discharges could not occur with the use of off-shore ocean outfalls. Also, ocean outfall systems can be designed to adequately handle large seasonal variations in sewage flow, due to typical transitory populations in tourist areas. Such flexibility would not be so feasible with biological secondary treatment systems.

Conventional secondary treatment also separates the effluent at great expense into two waste streams, treated effluent which is often chlorinated, and sludge - both of which usually find their way into the ocean environment via separate outfalls and, as such, may be considered as a superfluous accomplishment. Finally, in conventional plants, most toxic substances end up essentially untouched in the effluent streams.

Ludwig⁽³⁾ conducted economic analyses which demonstrate that for typical urban waste flows, the life time cost differential between conventional secondary treatment on the one hand and conventional primary treatment with long ocean outfalls on the other clearly favors the latter. This conclusion is based on the fact that properly designed long ocean outfalls (3 to 5 km) discharging into waters of depths greater than 20 meters will almost always meet both total and faecal coliform standards for bathing beaches. Limiting treatment to only the removal of floatables and grease and oil would make the comparison even more favorable for the ocean outfall alternative, although such discharges should

be scrutinized for possible sediment buildup and subsequent onshore movement due to bottom currents. Also, the recent use of more economical plastics in the construction of outfalls further demonstrates the viability of this alternative for waste disposal especially for small to intermediate communities.

The ocean outfall alternative must also be evaluated in terms of local area needs. For example, in the arid coastal areas such as Peru, reuse of treated sewage can be a viable alternative. Finally, socioeconomic priorities may come more into play in some developing countries where the allocation of scarce resources must be made in the face of shortages in hospitals, schools, safe water supplies or even the food necessary for survival.

The discharge location of outfalls near environmentally sensitive areas such as coral reefs, shelling fishing beds, etc. must be avoided.

3. METHODS OF WASTE DISPOSAL IN LATIN AMERICA AND THE CARIBBEAN

The demographic explosion occuring in Latin America and the Caribbean is being primarily absorbed by the larger cities with urbanization proceeding at an average annual rate in excess of 3.8% while the total population (441 million in 1990) is growing at only 1.7%⁽⁴⁾. Presently (reference year 1995) there are 433 cities in the Region having more than 100,000 inhabitants, distributed statistically as shown in Table 1 and geographically as depicted in Figure 1, in which 45% of the Region's population lives⁽⁴⁾. Of these cities, 103 (see Table 1) are located in coastal or estuarine areas with a total population of 70.4 million inhabitants in 1990. As such, more than one quarter of cities having more than 100,000 inhabitans and more than one third of the total urban population of this category of city can potentially be serviced by submarine outfall systems for the final disposal of sewage wastes. This number of cities increases four to five fold when urban centers of 20,000 to 100,000 are also considered. The total urban population in 1990 was 314 millions^{(4)} or 71% of the total.

Common practice in the coastal cities is to discharge untreated wastewaters to the nearest or most convenient water body and usually minimal considerations are given to the ensuing environmental consequences primarily due to the lack of economic resources. Indeed, raw sewage discharges have often occured on or very near bathing beaches as happened in the case of the world famous Ipanema Beach of Rio de Janeiro and as currently happens at or near the beaches of most other coastal cities of the Region. Geometric average levels of total coliforms in excess of 100,000 MPN/100 ml have frequently been observed on public bathing beaches with individual measurements at times approaching levels of raw sewage. The problems associated with near shore discharge of untreated sewage are aesthetic, can cause potential health and ecologial hazards and often bring economic consequences due to curtailed tourism.

Figure 1 Latin American and Caribbean cities with population greater than 100,000 inhabitants

4

Table 1

Distribution of Urban Centers in Latin America and the Caribbean in 1990

(Based on data from reference 5).

Based on a survey originally conducted by CEPIS in 1983 and updated, to the extent possible, the situation in the Region in 2000 with regard to submarine outfalls of lengths of 500 meters or greater is as follows:

Some of the most pertinent details of these outfalls are presented in Table 2. It is noted that in order to meet commonly applied recreational beach coliform standards, modern design procedures require an appropriate combination of outfall length, discharge depth and ambient current structure. The minimum outfall length of 500 meters used as a criteria for Table 2 is simply applied here as reference point and outfalls longer than 500 meters would usually be required for major sewage discharges to comply with coliform standards.

Puerto Rico, with a total population of about 3,53 million inhabitants⁽⁴⁾ in 1990, counts with fifteen constructed outfalls in 2000. In comparison to the rest of the Region, Puerto Rico has the highest per capita use of this means of final sewage disposal. The Puerto Rico Aqueduct and Sewer Authority is responsible for design and construction of outfall systems and, at least, primary treatment is utilized. Final discharge permits are granted by the Environmental Quality Board which conducts extensive

Since the list could not be totally updated, it is possible that these outfalls have already been constructed.

Table 2

Characteristics of outfalls of lengths of 500 meters or greater in Latin America and the Caribbean in 1983

a. Includes diffuser length.

a. Includes diffuser length.

b. It is not in operation (1985).

c. Distance to the shore is 300 m.

d. φ internal

*. Never constructed. Substituted by regional systems.

a. Includes diffuser length

e. Broken, never functioned.

f. Total length 2,500 m, 1,100 m under water.

a. Includes diffuser length.

g. Diffuser has three tubes of ∅ 24" with a reduction to 14" at the end. The number given is the distance between the two extreme diffusers.

9

* According memorandum PWR/VEN/0682/91, submarine outfalls No. 55 and 58 were cancelled and have been replaced by Treatment Plant "Los Cerritos" recently constructed, see reference 35

detailed reviews of final designs applying procedures, models and criteria of the U.S. Environmental Protection Agency. Thus, the most modern criteria are generally applied and postoperative water quality studies are carried out to ascertain performance and compliance. In 1998, the Ponce's project of the new outfall was able to obtain an exemption for primary treatment instead of secondary treatment.

Three of the five most populated coastal cities of Brazil (Rio de Janeiro, Salvador and Fortaleza) are, at least, partially served by a major outfall structure. Generally, no waste treatment is applied. Following the example of Ipanema Outfall, the most modern criteria have usually been applied in diffuser design to assure maximum dilution. Brazil counts with twelve constructed outfalls (five for industrial discharges). It is noted that the plastic Boa Vista outfall failed after its construction and was never put into operation.

Mexico has nine constructed outfalls (two for industrial discharges). Modern design criteria generally have been applied in their design. Primary waste treatment is usually applied.

Of the 104 outfalls presented in Table 2, 39 or more than a third, belong to Venezuela and two of them were constructed in 1949, being the oldest in the Region. Only 17 of these 39 outfalls of Venezuela have lengths of 1000 m or greater. Twelve outfalls of less than 1000 m long service small towns and recreational facilities in the Federal District. The public beaches in this District can be frequented by as many as two million persons during national holiday weekends. Based on bacteriological surveys conducted in 1971, 75% of these public beaches were found to have acceptable coliform levels⁽⁴⁴⁾. Poor water quality conditions were usually limited to the vicinity of raw discharges on or near shore and of tributary discharges heavily contaminated by animal wastes. Beaches in areas serviced by outfalls were generally classified as acceptable. Therefore, in spite of their relatively short lengths (less then 1,000 m), those outfalls apparently performed well during the studies, as a result of favorable east-west currents and stratified environmental conditions. However, structural deterioration has been reported in recent years with leaks throughout the lengths of some of these outfalls and water quality has probably been degraded.

Chile counts with 18 operating outfalls using modern plastics in 17 of these. There are numerous other outfalls of lesser length but are generally mere extensions of the sewer systems. Primary treatment is applied to waste waters.

After many years of technical discussion, the outfall in Montevideo, Uruguay was constructed in 1990.

Fort-de-France, Martinique and Bermuda in the Caribbean Sea, each one of them, count with one outfall built.

The outfalls from Cartagena, Colombia; Panama, Panama; Costa Rica; and two in Lima, Peru, are designed and financed for their construction.

In addition to estuarine and coastal areas, outfalls may also be used for the discharge of sewage into large fresh water lakes or rivers. Such is the case in Manaus, Brazil (see Table 2, outfall 16) where sewage is discharged into the Black River, a tributary of the Amazon River, through a one meter diameter outfall of 3600 m in length. Since most of the outfall is constructed parallel to the coast line,

actual discharge occurs only 300 meters from shore. This additional potential inland use of subaquatic outfalls, increases the potential population that could be served by this mechanism of wastewater disposal above the 70 million cited in Table 1 and thus further emphasizes the importance of this technology.

Although there are a total of 104 existing and planned outfalls in the Region, the present population served or to be served is comparatively small. Only 22 (including Manaus) of these outfalls, service cities of populations greater than 100,000 and in most cases these cities are only partially serviced. Therefore, the greater part of the wastes generated by the estuarine and coastal population continues to be discharged on or near shore without treatment of any kind, often resulting in the aesthetic, public health, ecological and economic problems previosly mentioned.

The potential improvements in water quality that can be achieved through the use of properly designed submarine outfalls may be best exemplified by the water quality conditions attained on the beaches of Ipanema and Leblon in Rio de Janeiro. The Ipanema Outfall was inaugurated in September of 1975 and services the southern zone of Rio de Janeiro with a design flow of 12 m^3/s . Its physical characteristics are presented in Table 2 (outfall No. 15). Continuous water quality monitoring conducted by the local water and sewage authority, "Companhia Estadual de Aguas e Esgotos" demonstrates significantly improved conditions as can be seen in Figure $2^{(45)}$. Furthermore, except for course screening to protect pumps, no other waste water treatment or chlorination is practiced for the Ipanema Outfall effluent. Nevertheless, due to its construction on piles, an unusual practice for submarine outfalls, a segment near shore collapsed in 1990, but has subsequently been repaired.

4. SUBMARINE OUTFALL COSTS

Figure 3 shows the cost of submarine outfalls in situ developed by Wallis⁽⁴⁶⁾ and updated by Ludwig⁽³⁾ and the author. This figure also includes costs developed by Reiff⁽⁴⁷⁾ of small diameter submarine outfalls of high density polyethylene applicable to small communities. Unfortunately, the final costs for most of the outfalls in Table 2 were not available and therefore are not reflected in Figure 3.

5. CONCLUSIONS

In summary, submarine outfalls provide an efficient, secure and relatively economic technology forthe final disposal of liquid wastes which, when properly designed, can achieve water quality objectives and minimize adverse environmental/ecological and public health impacts. If the present urban growth rate of 3.8% continues, the coastal and estuarine population potentially serviced by submarine outfall will increase from 71 million to almost 124 million by the year 2010 with a consequent waste water flow of about 210 $m³/s$ (5,646 cfs). The proper disposal of these wastes is critical to future development and environmental well-being of the Region.

Figure 2 Total coliforms prior and after construction of the Ipanema Submarine Outfall

Figure 3 Submarine Outfall Cost

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